# Finance Overview Part 2 Setting Rate Path Technical Assumptions

Presentation to the Customer Review Panel November 9, 2016



#### What is the Purpose of this Presentation?

Provides an opportunity to increase understanding of SPU's rate setting process, specifically around:

- Rates and forecasting
- Technical assumptions in the rates

But first, a brief summary of what we discussed last time



#### From last time: rates growing at slower pace

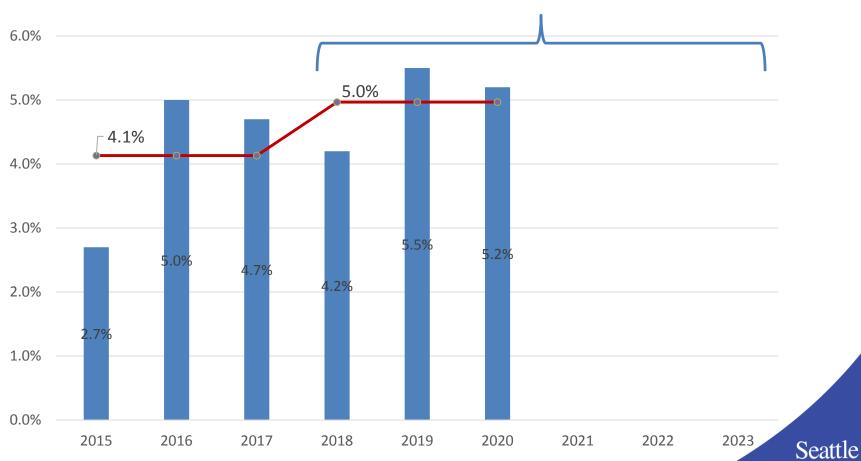


The Plan is projected to create more predictable, lower rate increases than during the previous 10-year period.



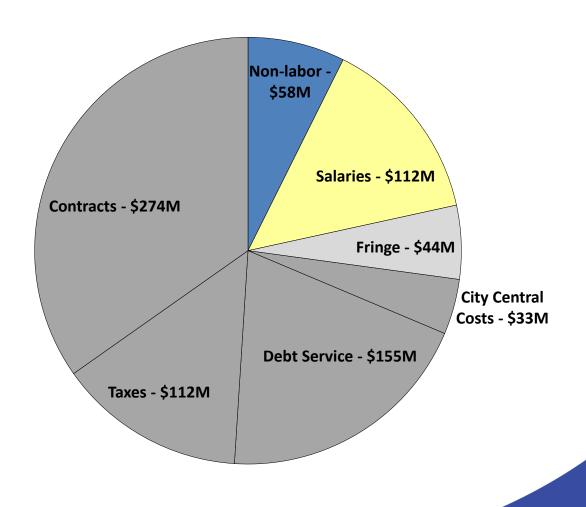
### From last time: Strategic Business Plan Rate Path of 4.6% is Back-loaded

Strategic Business Plan Update: 6-year rate path TBD



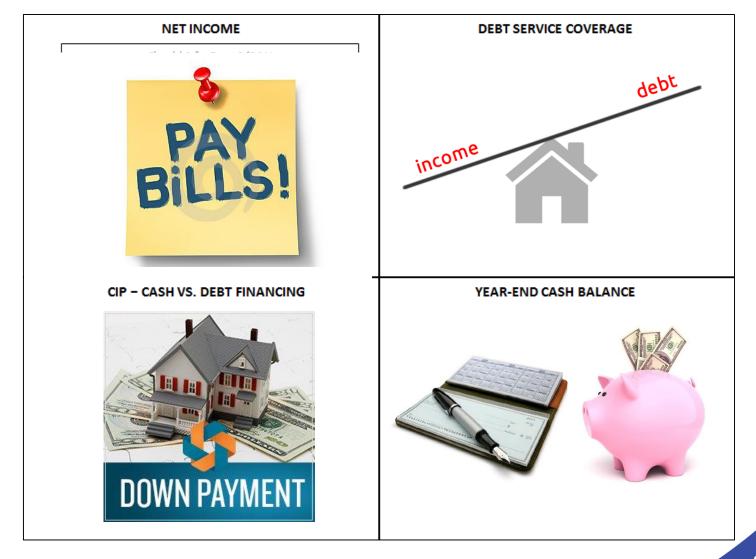
### From last time: Many operating & maintenance costs are non-discretionary

2016 O&M Spending Plan: \$788M





### From last time: lots of financial policies





# From last time: strong financial policies lead to high bond ratings

	Stan	dard &Poors	Moody's		
Prime Maximum Safety	AAA		Aaa		
High Grade High Quality	AA+	Water, DWF	Aa1	Water, DWF	
	AA	Solid Waste	Aa2		
	AA-		Aa3	Solid Waste	
Upper Medium Grade	A+		A1		
	А		A2		
	A-		А3		
Lower Medium Grade	BBB+		Baa1		
	BBB		Baa2		
	BBB-		Baa3		
Non Investment Grade	BB+		Ba1		



### Forecasts and the Rates Process: Starting with Spending

(example from 2016 water rate study)

"How much will we spend?"

\$314M

**Bond Proceeds** 

Cash-to-CIP

**Taxes** 

**Debt Service** 

Other O&M

Seattle

Public
Utilities

<sup>\*</sup> Required revenue lower than total budget due to use of bond proceeds

#### **Forecasts and the Rates Process:**

#### **Costs Covered with Current Revenues and Cash**

(example from 2016 water rate study)

"How much will we spend?"



\$314M

**Bond Proceeds** 

Cash-to-CIP

**Taxes** 

**Debt Service** 

Other O&M

"How much revenue do we need to pay O&M and meet financial policies?"

\$275M\*

Additional Revenue to meet financial targets

**Taxes** 

**Debt Service** 

Other O&M



<sup>\*</sup> Required revenue lower than total budget due to use of bond proceeds

#### Forecasts and the Rates Process: Setting Rate Levels

(example from 2016 water rate study)

"How much will we spend?"

**—** 

\$314M

do we need to pay O&M and meet financial policies?"

"How much revenue



"What rates will produce the needed revenue?"

**Bond Proceeds** 

Cash-to-CIP

**Taxes** 

**Debt Service** 

Other O&M

\$275M\*

Additional Revenue to meet financial targets

**Taxes** 

**Debt Service** 

Other O&M

\$275M

**Retail Rates** 

**Wholesale Rates** 

**Non-Rates Revenue** 



<sup>\*</sup> Required revenue lower than total budget due to use of bond proceeds

#### Forecasts and the Strategic Business Plan

- The Strategic Business Plan is like three rate studies rolled into one
- The Strategic Business Plan projects costs and services over six years instead of the three years projected during the individual rate studies
- The Strategic Business Plan projects average rates for all customer classes, not rates by each customer class
- The further out we go, the more uncertainty and financial risk there is



### Technical assumptions in 2018-2023 baseline rates

- 1. Definition of baseline rates, and why we calculate a baseline
- 2. Inflation assumptions
- 3. Demand
- 4. Other



#### **Baseline Rates**

- <u>Definition</u>: Baseline rates are the rates necessary in 2018-2023 to maintain current service levels and meet firm regulatory requirements
- Why we calculate a baseline: The baseline is our starting point for rate discussions. We will review with you the technical assumptions and policy decisions embedded in the baseline.
- What are the next steps in rate setting: The next steps are reviewing potential savings and Action Plan investments.



## Technical assumptions in 2018-2023 baseline rates: Inflation assumptions are similar to 2015-2020

Topic	Assumptions in 2015-2020 SBP	Assumptions in 2018-2023 draft rate path		
Heath care inflation	7%/year	6.4% in 2018; 6.0% thereafter		
Workers comp inflation	3%/year	3%/year		
Salary inflation	1.6% in 2015; 2.2% in 2016; 2.5% thereafter	2.75% in 2018; 2.4% thereafter		
Retirement costs	City contribution of 15.3% in 2015- 16; 16.3% in 2017-2020	15.5% in 2018; 16.0% thereafter		
Professional services inflation	3%/year	3%/year		
Charges from other City departments:     General allocations     Finance & Administrative Services     Seattle IT allocation     Seattle IT billed     Fleets – allocation     Fleets - fuel     Fleets – maintenance	Year 1/Year 2 of biennium:  8%/4%  8%/5%  12%/5%  12%/7%  11%/7%  11%/7%  11%/4%	Year 1/Year 2 of biennium:  6%/6%  6%/6%  6%/6%  6%/6%  11%/7%  11%/7%  11%/4%		
Other O&M inflation	2% per year	Generally 2%/year		



### Technical assumptions in 2018-2023 baseline rates: Inflation assumptions on large contracts

Drainage and Wastewater large contract is King County's rate for sewer treatment; inflation assumption based on County projections. 2017 costs total \$161.7 million.

Solid Waste large contracts are the collection, hauling, and disposal contracts for garbage, recycling, and organics. Actual payments depend on a consumer price index, a labor cost index, and fuel costs. 2017 costs total \$111.0 million.

	Large Contracts Inflation						
Fund	2017	2018	2019	2020	2021	2022	2023
Drainage and Wastewater	5.2%	0.0%	6.4%	0.0%	3.0%	3.0%	3.0%
Solid Waste	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%

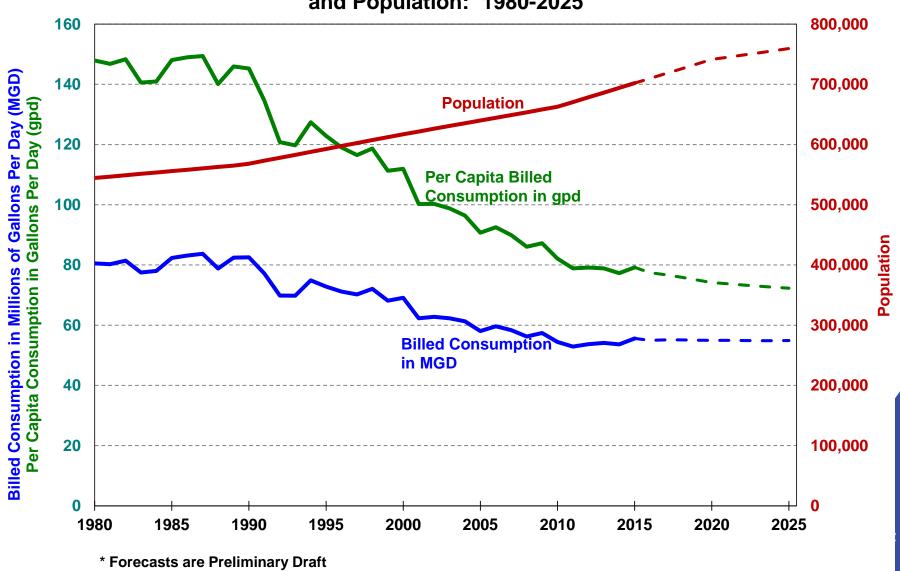
### Technical assumptions in 2018-2023 baseline rates: Demand relatively constant

- Water and wastewater reset slightly higher in 2018; decline minimally thereafter
- Drainage demand constant
- Solid Waste increasing tons as population increases
  - Organics and recycling increases are leading to declining garbage can sizes



#### **Consumption and Population**

Actual and Forecast\* Growth in Seattle Retail Water Consumption and Population: 1980-2025



### **The Impacts of Conservation**



Seattle

Public
Utilities

### Technical assumptions in 2018-2023 baseline rates: Other

- Bond interest rates set per advice of City's financial advisor
  - In Water Fund, assume 4.75% interest rate in 2017 and 5.0% thereafter
  - In Drainage and Wastewater Fund, assume 5.0% interest rate through 2023
- Assume 100% accomplishment rate for capital program



#### What to remember

 6-year rate path in SBP is divided into two 3-year chunks, with greater uncertainty and financial risk in the final 3 years

2. Lots of technical assumptions impacting rates and financial risk

3. Customer Panel will be asked to offer their comments on all of this in the new year



# QUESTIONS?



Seattle Public Utilities